

#### **Background and Options for Establishing PM2.5 Nonattainment Boundaries**









# **Topics** Covered

- What is PM2.5?
- Background on standard
- MDE's Recommendation
- EPA's Response to MDE's Recommendation
- What do we want to do next?







#### During the Presentation --- Please Think About Next Steps

- Any comments? are you okay with EPA's recommendations?
- Should all of the counties be nonattainment?
- Is your preference for smaller or larger areas...?
- Additional meetings...what would you like to do?





#### What is Fine Particulate Matter?

- Particulate matter, or PM, is the term for particles found in the air, including dust, dirt, soot, smoke, and liquid droplets.
- These small particles can be suspended in the air for long periods of time.
- Some particles are large or dark enough to be seen as soot or smoke. Others are so small that individually they can only be detected with an electron microscope.





## Types of Fine Particulate Matter

- Primary Particles
  - These particles are emitted directly from air pollution sources such as power plants, factories, automobile exhaust, construction sites, unpaved roads, wood burning
- Secondary Particles
  - Formed in the atmosphere indirectly when gases from burning fuels react with sunlight and water vapor and are chemically transformed into particles





## Health Effects From Particulate Mater

- Many scientific studies have linked breathing PM to a series of significant health problems, including:
  - aggravated asthma
  - increases in respiratory symptoms like coughing and difficult or painful breathing
  - chronic bronchitis
  - decreased lung function
  - premature death







#### **Other Effects From Particles**

#### • Visibility Impairment

- PM is the major cause of reduced visibility (haze) in parts of the United States, including many of our national parks.
- Aesthetic Damage
  - Soot, a type of PM, stains and damages stone and other materials, including objects such as monuments and statues.
- Plant Damage
  - PM can form a film on plant leaves interfering with photosynthesis and plant growth



### Background - The Fine Particulate Matter Standard

- In 1997, EPA adopted new air quality standards for fine particulate matter
  - Annual Standard: 15 micrograms per cubic meter, averaged over 3 years (quarters averaged annually)
  - 24 Hour Standard: 65 micrograms per cubic meter, 98<sup>th</sup> percentile averaged over 3 years
- Since 1997, there has been a series of law suits on various aspects of the new standards

### Background - The Fine Particulate Matter Standard

- Basic Guidance on how the PM2.5 standard is to be implemented is yet to be released.....it is very very late
  - Makes the designation process difficult (how is this impacting stakeholders/counties? we don't know)
- EPA is currently conducting numerous processes this way and the states are commenting negatively on the lack of process

# EPA Guidance – What We Think It Will Say

- EPA will implement the PM2.5 standard under a part of the CAA called "Subpart 1"
- Early reductions strongly encouraged, with some incentive as all post 2002 reductions cans be "credited" in later plans
- Looks like State Implementation Plans (SIPs) will be due in February 2008
- CAA Assumption: attainment date = 2010
- Attainment date extensions are possible



- No classifications or mandatory control requirements (subpart 1)
- Attainment plans will be based on modeling
- Reasonable Further Progress annual incremental reductions in emissions will ensure timely attainment targets
- Regional reductions from upwind areas will be critical





## Regional Control Programs to Reduce PM Transport

- New mobile source standards
- 1995 to 2004 power plant controls
- New power plant controls
  - Clear Skies Plus
  - EPA Transport Rule (CAIR)







## What are our Nonattainment Boundaries based on?

- Monitoring data
- Emissions and air quality data (our region and adjacent areas)
- Location of emission sources (where is it coming from? a closer look at the inventory)
- Jurisdictional boundaries (our existing NAAs)
- Population density and degree of urbanization including commercial development
- Traffic and commuting patterns
- Growth
- Level of control of emission sources
- Regional emission reductions
- Meteorology (weather/transport patterns)
- Geography/topography



#### Fine Particulate Data (2000-2002)





#### PM2.5 Annual Design Values (2000-2002)



Note: almost all of our monitors are very close to the standard

#### **DRAFT PM2.5 Annual Design Values (2001-2003)**



Note: almost all of our monitors are very close to the standard



#### PM2.5 Annual Design Values (2000-2002)



## **DRAFT PM2.5 Annual Design Values (2001-2003)**





#### PM2.5 Annual Design Values (2000-2002)



#### **DRAFT PM2.5 Annual Design Values (2001-2003)**









#### Some Background on PM2.5 Inventories

MDE has just started this work – most of our inventory work focuses on ozone precursors
The inventory data we have on PM2.5 is "work on progress" .....meaning nothing is final
Important Note: this is our first look at the primary inventory – secondary emissions are modeled (much different from ozone)



#### Primary Particles

-These particles are emitted directly from air pollution sources such as power plants, factories, automobile exhaust, construction sites, unpaved roads, wood burning

#### Secondary Particles

-Formed in the atmosphere indirectly when gases from burning fuels react with sunlight and water vapor and are chemically transformed into particles (nitrates, sulfates, ammonium)



#### Why is this so different from ozone?

ATMOSPHERIC AEROSOL PROCESSES



FOR REFERENCE PURPOSES

Source: EPA



## Regional or Local Problem?

- The fine particulate problem in the East is primarily a regional problem
- Regional sources include power plants, mobile sources and others
- Local sources include traffic, direct emitting sources like cement plants, fugitive dust, fires, lots more
- How much is being transported to MD?
  - Reasonable guess at this time is that Maryland's PM fine problem is 50-70% regional



Backward trajectories ending at 18 UTC 10 Feb 00 EDAS Meteorological Data



#### Primary Particles – our Local Concern





## Secondary Particles – our Regional Concern





## Secondary Particles – A Regional Problem

Source: MARAMA



Data provided by US EPA Net Inventory (1996) and Environment Canada (1995).



## Maryland's Recommendation

#### We Sent Two Options:

- 1. One that is generally consistent with EPA guidance
- 2. One that is innovative
  - acceptable to both the business community and local governments
  - may be misinterpreted by the environmental community
  - not consistent with EPA guidance
  - one that promotes regionalism



#### Maryland's Recommendation (Option 1)





# Pros and Cons of Option 1

- Pros
  - Minimizes disruption of current air quality planning and conformity processes
  - Very consistent with EPA guidance (MSA concept)

- Cons
  - <u>Does not make upwind</u> <u>areas responsible for</u> <u>contribution to</u> <u>downwind problems</u>
  - May include some counties that could be attainment
  - Not consistent with scientific understanding



## Option 2: Small Nonattainment Area – Larger Control Region

- MD would like to recommend new nonattainment classifications called "primary and secondary control regions"
- Primary Control Regions are any region that contributes significantly to PM2.5 nonattainment in any other state (as identified by EPA)
- Secondary Control Regions are counties located in a Metropolitan Statistical Area not identified as nonattainment
- Nonattainment designation only given to the counties that have monitors violating the standard



#### Maryland's Recommendation (Option 2)



## Maryland's Recommendation (Option 2)

MDE





# Pro's and Con's of Option 2

#### Pro's

- Smaller nonattainment areas individual areas were spared the stigma of having such large nonattainment areas
- Likely acceptable to both the local governments and the business community
- Keeps regional control programs in place
- Maintains the current SIP planning structure
- Would allow for regional transportation conformity process (as current)

#### Con's

- Not an accepted nonattainment designation (legal?)
- Environmental organizations may not agree (typically they desire larger "nonattainment" areas)



#### EPA June 29, 2004 Response/ Recommended Nonattainment Areas



Also.....DC Region includes Washington DC and nine VA Cities and Counties



#### EPA June 29, 2004 Response/ Recommended Nonattainment Areas

- Established fine particle nonattainment areas slightly smaller than the 8-hour ozone boundaries
- EPA intends to designate the following counties as nonattainment (in addition to the 4 counties MD Recommended):
  - Carroll; Harford and Howard as part of the Baltimore MSA (Part of Washington-Baltimore CMSA)
  - Charles, Frederick, and Montgomery- part of the Washington DC. MSA( Part of the Washington-Baltimore CMSA)
  - Washington- part of the Hagerstown-Martinsburg 2003 CBSA



#### EPA June 29, 2004 Response/ Recommended Nonattainment Areas



Also.....DC Region includes Washington DC and nine VA Cities and Counties



# The "Bubble" Counties



....lets look at a few counties a little more closely.....



# Washington County

- •Relatively low population growth
- •Relatively low emissions
- •Connected to CBSA
- •EAC for Ozone discontinuity issue

EPA	ST	COU		
Reg		COU	Emis s ions Totals	Emissions per Pop Density
3	MD	Charles	120,061	428.8
3	MD	Montgomery	119,592	65.0
3	MD	Howard	24,907	24.1
3	MD	Was hington	31,728	108.3
3	MD	Carroll	28,353	80.1
3	MD	Fre de ric k	38,708	122.9
3	MD	Harford	23,198	44.8





# Harford County

•Relatively low emissions score in EPA analysis (much lower than our recommended NAA counties)

EPA Reg	ST	COU	Emissions Totals	Emissions per Pop Density
3	MD	Charles	120,061	428.8
3	MD	Montgomery	119,592	65.0
3	MD	Howard	24,907	24.1
3	MD	<b>Washington</b>	31,728	108.3
3	MD	Carroll	28,353	80.1
3	MD	Fre de ric k	38,708	122.9
3	MD	Harford	23,198	44.8



#### SUMMARY OF FACTOR 1: EMISSIONS BALTIMORE, MD MSA

** Counties Listed b	y Percent	Contribution	to area**
----------------------	-----------	--------------	-----------

EDA Dog	ст	COUNTY	Total Emissions, 2001 (tons)							Weighted
EFA Reg	51		PM	SO2	NOX	VOC	Amm	Carbon	Crustal	Emisssions
3	MD	Baltimore	8.510	42.719	43.464	26.217	1.607	3,370	3,935	34.6
3	MD	Anne Arundel	5,572	71,439	36,715	18,182	962	2,228	2,715	27.1
3	MD	Baltimore (City)	2,446	10,686	34,810	21,256	1,581	1,473	726	14.2
3	MD	Carroll	2,563	3,266	12,165	6,312	1,776	754	1,517	7.3
3	MD	Harford	1,517	1,946	8,662	8,606	1,008	754	705	7.2
3	MD	Howard	1.179	2.702	9.987	9.467	435	776	361	7.0
3	MD	Queen Annes	879	428	2,149	2,636	1,128	289	572	2.7



# Howard County

•Relatively low emissions score in EPA analysis (much lower than our recommended NAA counties)

EPA Reg	ST	COU	Emissions Totals	Emissions per Pop Density
3	MD	Charles	120,061	428.8
3	MD	Montgomery	119,592	65.0
3	MD	Howard	24,907	24.1
3	MD	Was hington	31,728	108.3
3	MD	Carroll	28,353	80.1
3	MD	Fre de ric k	38,708	122.9
3	MD	Harford	23,198	44.8



#### SUMMARY OF FACTOR 1: EMISSIONS BALTIMORE, MD MSA

** Counties Liste	d by	Percent	Contribution	to	area*
-------------------	------	---------	--------------	----	-------

EPA Reg ST	ет	COLINITY	Total Emissions, 2001 (tons)							Weighted
	COUNTY	PM	SO2	NOX	VOC	Amm	Carbon	Crustal	Emisssions	
3	MD	Baltimore	8.510	42.719	43.464	26.217	1.607	3,370	3,935	34.6
3	MD	Anne Arundel	5,572	71,439	36,715	18,182	962	2,228	2,715	27.1
3	MD	Baltimore (City)	2,446	10,686	34,810	21,256	1,581	1,473	726	14.2
3	MD	Carroll	2,563	3,266	12,165	6,312	1,776	754	1,517	7.3
3	MD	Harford	1,517	1,946	8,662	8,606	1,008	754	705	7.2
3	MD	Howard	1.179	2.702	9.987	9.467	435	776	361	7.0
3	MD	Queen Annes	879	428	2,149	2,636	1,128	289	572	2.7



# Carroll County

•Relatively low emissions score in EPA analysis (much lower than our recommended NAA counties)

EPA Reg	ST	COU	Emissions Totals	Emissions per Pop Density
3	MD	Charles	120,061	428.8
3	MD	Montgomery	119,592	65.0
3	MD	Howard	24,907	24.1
3	MD	<b>Washington</b>	31,728	108.3
3	MD	Carroll	28,353	80.1
3	MD	Fre de ric k	38,708	122.9
3	MD	Harford	23,198	44.8



#### SUMMARY OF FACTOR 1: EMISSIONS BALTIMORE, MD MSA

\*\* Counties Listed by Percent Contribution to area\*\*

EDA Dog	ет	COLINITY	Total Emissions, 2001 (tons)							Weighted
EFA neg	51	COUNTY	PM	SO2	NOX	VOC	Amm	Carbon	Crustal	Emisssions
3	MD	Baltimore	8.510	42.719	43.464	26.217	1.607	3,370	3,935	34.6
3	MD	Anne Arundel	5,572	71,439	36,715	18,182	962	2,228	2,715	27.1
3	MD	Baltimore (City)	2,446	10,686	34,810	21,256	1,581	1,473	726	14.2
3	MD	Carroll	2,563	3,266	12,165	6,312	1,776	754	1,517	7.3
3	MD	Harford	1,517	1,946	8,662	8,606	1,008	754	705	7.2
3	MD	Howard	1.179	2,702	9.987	9.467	435	776	361	7.0
3	MD	Queen Annes	879	428	2,149	2,636	1,128	289	572	2.7



## EPA Final Proposal of Nonattainment Boundaries

• EPA Final Action and Effective Dates

 – EPA is required to provide 120 day notice to states before final designations

– June 29, 2004, initiated the 120 day period used to reconcile differences

 September 1, 2004 - deadline for Maryland to submit comments and/ or additional information to EPA

– November 2004- EPA publishes designations as final action